

## Consumer Grievance Redressal Forum, Kalyan Zone Behind "Tejashree", Jahangir Meherwanji Road, Kalyan (West) 421301 Ph: – 2210707 & 2328283 Ext: - 122

IN THE MATTER OF GRIEVANCE NO. K/ E/202/226 OF 2009-2010 OF MRS. BHARATI VASANT DEDHIA, VASAI REGISTERED WITH CONSUMER GRIEVANCE REDRESSAL FORUM KALYAN ZONE, KALYAN ABOUT EXCESSIVE BILLING.

Mrs. Bharati Vasant Dedhia Gala No.16, Indira Udyog, Golani Complex, Waliv Vasai (E), Dist.Thane 401 208 (Here-in-after referred as Consumer)

## **Versus**

Maharashtra State Electricity Distribution

Company Limited through its

Dy. Executive Engineer

Vasai Road (East) Sub-Dn.

(Here-in-after referred as licensee)

Vasai, Dist.: Thane.

Consumer Grievance Redressal Forum has been established under
 "Maharashtra Electricity Regulatory Commission (Consumer Grievance)

Redressal Forum & Ombudsman) Regulation 2006" to redress the grievances of consumers. This regulation has been made by the Maharashtra Electricity Regulatory Commission vide powers conformed on it by Section 181 read with sub-section 5 to 7 of section 42 of the Electricity Act, 2003. (36 of 2003).

2) The consumer is a L.T.-V above 20 KW consumer of the licensee with C. D. 29 KVA. The Consumer is billed as per Industrial tariff. Consumer registered grievance with the Forum on 05.03.2009 for Excessive Energy Bill. The details are as follows: -

Name of the consumer :- Mrs. Bharati Vasant Dedhia

Address: - As given in the title

Consumer No: - 001840855887

Reason of dispute: Excessive Energy Bill.

- The batch of papers containing above grievance was sent by Forum vide letter No EE/CGRF/Kalyan/ 220, dated 05/03/2009 to Nodal Officer of licensee. The licensee filed reply vide letter No. DYEE/VSI/(E)/B/2907, dated 13/04/2009.
- The consumer has raised these grievances before the Executive Engineer (O&M) Division, MSEDCL, Vasai Division, on 27/12/08. The IGRC did not decide the grievance made by the consumer within 60 days & therefore, the Consumer has registered the present grievance before this forum on 05/03/2009.
- 5). The Member Secretary and Member of the Forum heard both the parties on 13/04/2009 @ 16.00 Hrs. in the meeting hall of the Forum's office. Shri Harshad Sheth, representative of the consumer &

- Shri B. D.Shidore, A.E.,& Shri S.B. Hatkar, Asstt.Acctt., representatives of the licensee attended hearing. Minutes of the hearing are recorded and same are kept in the record. Submissions made by each party in respect of each grievance shall be referred while deciding each of the grievances to avoid repetition.
- 6). The consumer has raised the following grievances in its letter dated 27/12/08 sent to the concerned Executive Engineer and of which copy the consumer has attached with the grievance made before this forum, and in the rejoinder dated 13/04/09, and considering the reply dtd 13/04/09 with CPL filed by the licensee, and submissions made by the parties, record produced by the parties, the finding or resolutions on each of such grievance is given against it, for the given reasons.
- 7). (i). Excess MD charges :- (View of Mrs. V. V. Kelkar, Member) As per licensee's reply on the subject referring circular No.81, clause No.10.5, they stated that the "the MD based tariff is applied to consumer from Aug.08." Clause No.10.5 is as follows:
  - "MSEDCL is thus allowed to charge MD based tariff immediately on completion of 100% metering. All Zonal Chief Engineers to immediately inform the IT centre under their jurisdiction about such completion and may also send certificate immediately to that effect to Chief Engineer (Dist).

The clause clearly states that after completion of the 100% metering the Zonal Chief Engineers are required to immediately inform IT centres under their jurisdiction about such completion for the change in charges of MD based tariff.

The licensee did not submit any letter / reply regarding above subject till to-day. Under the above circumstances I come to the conclusion that as the licensee is not able to substantiate this statement of 100% metering completion of their area, I also have a meter replacement report submitted by the licensee in another similar case No.K/E/177/201 M/s. Maharashtra Pencil Factory, which indicates that the Electro Mechanical meter was replaced by static meter (Secure make) on 05/02/09. The date of replacement of meter is much later as compared to the period of grievance, in the present case. This confirms that the licensee has not installed the meter 100% (As per circular dated 5.2.09). Therefore the work is not yet completed and hence they can not charge MD tariff to the consumer from 05.07.08 to 05.08.08. The excess amount charged under this tariff from the consumer should be adjusted in the bills, with interest @ RBI Bank rate at rate prevailing at the date of decision of the forum.

- (i) (a) As far as the grievance of consumer to the effect that the Licensee has recovered electric charges as per M. D. based tariff for the month of August 08 illegally is concerned Shri Shivdas, Member Secretary, differed from the above view taken by Sau. V. V. Kelkar, Member and therefore, the view taken and the reasons given by him for such view are separated recorded as under.
- (i) (b) Para 47 of the Operative Order dt. 20/06/2008 of MERC in Case No. 72/2007, on the basis of which the licensee/MSEDCL issued Commercial Circular No. 81, dt. 07/07/08, reads as under
  - "47. In line with Commission's ruling in the MYT order, since MSEDCL is yet to achieve 100% MD metering for LTV industrial consumers above

20 KW (around 97% completion has indicated by MSEDCL till date), the MD tariffs for LTV industrial consumers will not be made effective. Till the MD meters are installed, MSEDCL will be allowed to charge only the earlier HP based tariffs, though the revenue has been assessed based on MD based tariffs".

It is clear from the above order that while passing the said order or giving the said directions, MERC relied on the report about completion of 97% given by MSEDCL/licensee, without insisting for proof about it. It is clear from Clause No. 10.5 in commercial circular No. 81, dt. 07/07/2008 issued by the MSEDCL/licensee, reproduced in above para 18 (i) that in view of the above referred order in para 47 of order dt. 20/06/2008 of MERC in case No. 72/2007, the MSEDCL/licensee issued directives to all Zonal Engineers to immediately inform IT centres under their jurisdiction about such completion and further directed that they may also send a certificate immediately to that effect to Chief Engineer (Dist). MSEDCL/licensee through Dy. Executive Engineer, MSEDCL Vasai Road (E) S/Dn. vide say cum letter dt. 9/2/2009, claims that on completion of 100% TOD metering and as per the directives given in circular No. 81, clause No. 10.5, the MD based tariff is applied to the consumer from August 2008. Moreover, the licensee in it's circular No. PR-3/Tariff, dt. 05/02/2009 clearly stated that the MSEDCL has completed the 100% work of installation of TOD meters to LTV industries having load more than 20 KW. MSEDCL is a public institute and therefore, the same or it's officers have no personal interest to falsely say that 100% TOD metering was completed and therefore MD based tariff is applied to the concerned

consumers i.e. LTV Industries above 20 KW consumers. Under such circumstances, in my opinion, it would not be proper to insist for filing of documents about 100% completion of TOD metering. Therefore I accept the contention of MSEDCL that 100% TOD metering was completed by the end of July 2008.

It is clear from the provisions of 3.4.1 of Maharashtra Electricity (c) Regulatory Commission (Electricity Supply Code & other conditions of Supply) Regulations, 2005 that MSEDCL/licensee can recover charges for the electricity supplied as per the tariffs fixed by the Commissioner (MERC) from time to time. It is clear from the order dated 20/06/2008, passed by MERC in case No. 72 of 2007 that the Commission (MERC) fixed tariffs for LT-V industries above 20 KW consumers on HP basis as well as on MD TOD basis with a direction that the TOD tariff shall be applicable after installation of MD meters. It is true that as per para 47 in the said order, the Commission (MERC) at that time allowed the licensee to charge as per earlier HP based tariffs but it was because at that time the licensee reported that the work of MD metering was completed to the extent of 97% only. It is further made clear in the said para 47 of the said order that till the MD meters are installed, MSEDCL will be allowed to charge only the earlier HP based tariffs. Moreover, the fact that the Commission (MERC) in the said order also fixed & finalized the MD tariff or TOD tariff clearly show that the licensee was permitted to charge electricity charges as per the MD metering or TOD metering immediately after completion of 100% work of installation of MD meters, as clearly stated in the Commercial circular No. 81, dt. 07/07/2008 by the licensee. In view of this, and since in my opinion

the licensee has already completed 100% installation of MD meters as discussed above, in my opinion the licensee has correctly charged the electricity charges to the consumer as per MD tariff and therefore, such charging cannot be said to be illegal as alleged by the

Consumer. Moreover in my opinion, the consumer should have approached the Commission (MERC) for his such grievance instead of this forum, as the Commission (MERC) is the Competent Authority to decide as to whether the licensee has applied the tariff correctly. For all above reasons, the consumer is not entitled for refund of or adjustment of any amount on such count. Hence I hold accordingly.

- 8)(i) Clause 4.1 of the Maharashtra Electricity Regulatory Commission (Consumer Grievance Redressal Forum) & Electricity Ombudsman) Regulations 2006, reads as under:
  - "(a)....(b).....
  - "(c) Provided also that where the Chairperson is absent from a sitting of the forum, the Technical Member, who fulfills the eligibility criteria of sub clause (b) above shall be Chairperson of such a sitting. On completion of proceedings conducted under Regulation 6, except where the forum consist of a single member, the forum shall take a decision by majority of votes of the members of the forum & in the event of equality of votes, the Chairperson shall have the second & casting vote."

It is clear from the above clause 8.1 of the Regulations 2006 that the Chairperson has been given a second or casting vote, in case of equality of votes, & it clearly means such equality of votes is meant to be equality of the votes of other two members. In this case Chairperson is absent in

- sitting hence majority shall be considered on the decision of the Member Secretary.
- As to grievance (g) regarding Security Deposit". The consumer claims 9). that the consumer has paid Earnest Deposit Rs. 10,500/- and Rs.6300/- i.e. total Rs.16,800/- at the time of taking new connection in Oct. 03, but the bills were showing Deposit as Nil. Further the consumer paid SD of Rs. 3200/-. The said amount is displayed on the bill. The licensee should verify the total amount of SD and should give credit of compound interest on it, to the consumer. The consumer also claims refund of excess SD. As against this, the licensee claims that the connection has been given to the consumer on 24.10.03. The SD paid at the time of connection was not displayed on bill. The interest will be paid as per rules. Considering the average bill, the balance amount will be refunded for which the consumer should produce original receipts. Considering the above contentions of the parties, the licensee is directed to verify the correct amounts of SD from time to time from its record and the record with consumer, display the correct amounts of SD, calculate the proper SD at this stage & refund the excess amount of SD & the interest at Bank rate of RBI on such amounts of SD at the prevailing rate, by giving it's credit to the consumer, in the ensuing bill after a period 30 days.
- 10) As to grievance (h) Refund of MD based fix charges from Oct.06 to Feb.07: The consumer has claimed refund of an amount of Rs. 6229.60 on this count as the tariff charges of the relevant period were reverted back to the HP based tariff from MD based fix charges, due to non completion of installation of MD meters in entire Maharashtra. The licensee claims that it

has refunded of such difference in the month of May 07. The licensee, however, did not give details of such refunded amount and the way in which the said amount was refunded. Therefore the licensee is directed to give detailed calculations of the amount of such refund, the exact amount and the way in which it was refunded, and refund the balance amount, if any, together with interest at the Bank rate of RBI, by giving its credit to the consumer in the ensuing bill after a period of 30 days.

- 11). As to grievance (i) Refund of capacitor penalty:- The consumer claims refund of capacitor penalty for the period Dec.06 to Nov. 07 total Rs. 5267/- (the detail statement enclosed with the grievance) as per MERC's order dated 14.7.05 in case No.2 and the order of Ombudsman in representation 39 of 2006. Against this, the LR submits that matter is referred to higher authority and on receipt of reply action will be taken accordingly. The licensee is directed to inform the consumer about the total amount charged as capacitor penalty during the period from Oct.06 to Feb. 07, refund if any, give details of the same to the consumer in writing, within 30 days, and if not already given such refund or excess amount, if any, refund the same, as per MERC's order dated 14.7.05 in case No.2 and the order of Ombudsman in representation 39 of 2006, by giving its credit to the consumer in ensuing bill after period of 30 days.
- 12). As to grievance (j) Bill adjustment charges:

The consumer claims that the licensee has added the debit bill adjustment charges of various amounts such as Rs. 302.40, Rs. 125.96, Rs. 64.85 and Rs. 430.21 in the bills for the billing periods Sept 07, Aug..07 July 07 and March 07 respectively. The licensee should justify such

adjustments and refund, if the same are not justified. The licensee has claimed that the above mentioned debit adjustments are of TOSE @ of 4 np p/u for March.06 to Sept. 06, TOSE @ of 4 NP p/u for Sept.05 to Feb. 06, details not given and details not given respectively. The CR has relied upon the order dated 24th May 2005 passed by MERC in case No. 28 of 2004 in support of his contention that the licensee has earlier refunded the TOSE charged for the above referred periods as per the above referred order, but has again charged the same as above without any further order of MERC about it. The licensee has not filed any such order of MERC passed after the above order which enabled it recharge the TOSE. The licensee has also not given details of the third and fourth Therefore, the licensee is directed to give explanation in writing giving details about the third and fourth amount & as to how it has recharged TOSE as claimed particularly in reference to the order dated 24/05/2005 passed by MERC in case No. 28 of 2004, to the consumer within a period of 30 days & on failure to do so, or in case of unsatisfactory explanation, refund the excess amount if any, recovered as above, by giving it's credit to the consumer in the ensuing bill after 30 days.

The consumer submitted rejoinder on 13/04/09. In this rejoinder consumer claims that the amounts of Rs. 147.45 for Feb. 09 and Rs. 291.75 of March 09 are bill adjustment amounts and same may be justified by licensee. The licensee has not produced any details about rejoinder till today, so licensee is directed to verify the above amounts and give justification for the same, failing to do so, the amount should be refunded to the consumer within 30 days from the date of this decision.

13). As to grievances of (k) – Incremental ASC charges.:- The consumer claims that the licensee should refund incremental ASC for following period as per MERC order in case No.45 dt.17.9.08.

Feb.07- 102.35

Mar 07 - 041.58

Apr 07, 050.16

Against this, the LR submits that matter is referred to higher authority and after confirmation of the same, action will be taken.

The licensee is directed to verify incremental ASC charges recovered from the consumer and refund the same as per MERC order No.45 dt.17.9.08, if not refunded earlier, alongwith interest at the Bank rate of RBI by giving its credit to the consumer in the ensuing bill after completion of 30 days from the date of this decision.

14). As to grievance (I) - Refund of ASC. The consumer claims that the licensee should refund Rs. 311.44 towards ASC for the month of Nov.06 and July.07 to Sept. 07 as per statement attached with the grievance. According to consumer, the licensee has considered different benchmark consumptions for calculation of ASC charges for above mentioned period. The licensee claims that Benchmark consumption will be confirmed and if applicable, necessary credit will be given. Therefore, licensee is hereby directed to verify the Benchmark Consumption (i.e. average consumption period of Jan.05 to Dec.05) and recalculate the ASC charges for above period, if found any excess; same may be refunded to the consumer with the interest at the bank rate of RBI within 30 days from the date of this decision.

- As to rejoinder dt. 13/04/09: The consumer claims that in Aug. 08 bill various readings i.e. KWH, KVAH, RKVAH and MD is not correctly mentioned, so power factor of Sept. 08 bill comes to 0.05 which is not technically correct. The licensee is directed to retrieve the MRI report of said meter and confirm the various para meters and recalculate the power factor. Further give MRI report copy to consumer as well as Forum for verification. After confirmation of para meters, if P.F. penalty is recovered in excess, same may be refunded to the consumer within 30 days from the date of this decision.
- 16). There has been no. of holidays and consequently less working days during last month. There has also been sudden increase in registration of grievances by the consumers before this forum since last three months, as result of which this forum is forced to hear arguments in two cases on every day and also to decide such a cases at the same rate. Therefore, there has been some delay in deciding this case.
- 17). After hearing both the parties, studying all available documents submitted by licensee as well as consumer & considering the majority view on the point of charging as per M. D. Based tariff, and unanimous decision on other points as above, the forum passes the following order.

## <u>ORDER</u>

1) Prayer of consumer for the refund of the amount of electric charges recovered by licensee as per MD based tariff or TOD based tariff is rejected.

2) Licensee should follow the directions given in above para numbers 09 to 15.

3) The Compliance should be reported to the forum within 90 days from the date of this decision.

4) The Consumer can file representation against this decision to the Ombudsman at the following address.

"Maharastra Electricity Regulatory Commission, 606/608,KeshavBuilding,BandraKurlaComplex,Mumbai 51" Representation can be filed within 60 days from the date of this order.

5) Consumer can approach Maharashtra Electricity Regulatory Commission on the following address:

"Maharashtra Electricity Regulatory Commission, 13th floor,World Trade Center, Cuffe Parade, Colaba, Mumbai 05"

for compliance in case of non-compliance, part compliance or delay in compliance of this decision passed under "Maharashtra Electricity Regulatory Commission (Consumer Grievance Redressal Forum & Ombudsman) Regulation 2003", under Section 142 of the Electricity Act 2003.

Date: 08/05/2009

(Sau V. V. Kelkar) Member CGRF Kalyan (R.V.Shivdas) Member Secretary CGRF Kalyan